Air Force Institute for Operational Health

Integrity - Service - Excellence

TCE Toxicity Values and Risk Management Issues



W. Brian Howard, Ph.D. Health Risk Assessment Branch AFIOH

U.S. AIR FORCE

23 May, 2007



Objective

- Disseminate the Air Force's approach for selecting toxicity values and discuss possible risk management options
 - OSWER Directive
 - AF Guidance
 - ECOS Provisional Values Paper
 - Application to TCE



Risk Assessment & Toxicity Values

- Risk used at several stages of project lifecycle
 - Screen sites into or out of program
 - Determine whether response action necessary
 - Develop remedial alternatives
 - Used with ARARs to determine cleanup levels
- Risk = Intake x Potency (Site Risk)
- Carcinogens: Slope factors (SF) and unit risk factors
- Non carcinogens: Reference dose and reference concentration (RfD, RfC)



TCE Background / History

- 1989 TCE MCL set at 5 µg/L
- 1989: Integrated Risk Information System (IRIS) withdraws cancer potency factors from database
- Early 1990s: TCE Issues Group formed; comprised of federal/industry/academic partners
- August 2001: EPA released <u>draft</u> chemical risk assessment that has never been finalized nor withdrawn
- 2003 Interagency Work Group (IWG) tasked NAS to perform review of TCE science jointly chartered by DoD, DOE, NASA, EPA, OSTP, OMB, and CEQ
- Tasking was for NAS to perform a review of the critical underlying science issues (not a peer review of the 2001 Draft document)

U.S. AIR FORCE

Current Status

- NAS report was released July 2006
- Presents recommendations for future research; studies planned as outcome of review are unknown
- NAS report was NOT
 - An evaluation of EPA's 2001 draft
 - A comprehensive evaluation of the literature
- NAS focused on
 - New data generated since 2001 draft
 - Pertinent older information
 - Specific technical questions on mode of action and hazard characterization
 - Implications for risk assessment



What Are Others Doing

- Actions by other agencies/offices can inform likelihood of 2001 values staying in place; otherwise difficult to predict using NAS report alone
- 2002 CalEPA issues values that are less conservative
- 2005 EPA Office of Air Quality and Standards adopts CalEPA value
- 2006 NY and Indiana develop own toxicity values for TCE



How Do We Select Toxicity Values?

- OSWER 2003 Hierarchy
 - Tier 1 IRIS
 - Tier 2 EPA PPRTV, e.g., aldrin
 - Tier 3 Other sources/values e.g., TCE
- The OSWER Directive Tier 3 criteria states:
 - "In general, draft toxicity assessments are not appropriate for use until they have been through peer review, the peer review comments have been addressed in a revised draft, and the revised draft is publicly available."
- EPA's 2001 draft TCE risk assessment does not meet these criteria



How Do We Select Toxicity Values?

- Air Force Guidance: Toxicity Values for Use in Risk Assessments and Establishing Risk-Based Cleanup Levels (2006)
 - Parallels OSWER Hierarchy
- ECOS paper on toxicity values when none exist in IRIS (DoD, OSRTI, CalEPA)
 - Parallels OSWER Hierarchy
 - Adds principles to identify Tier 3 values
- What other toxicity values/sources are available?



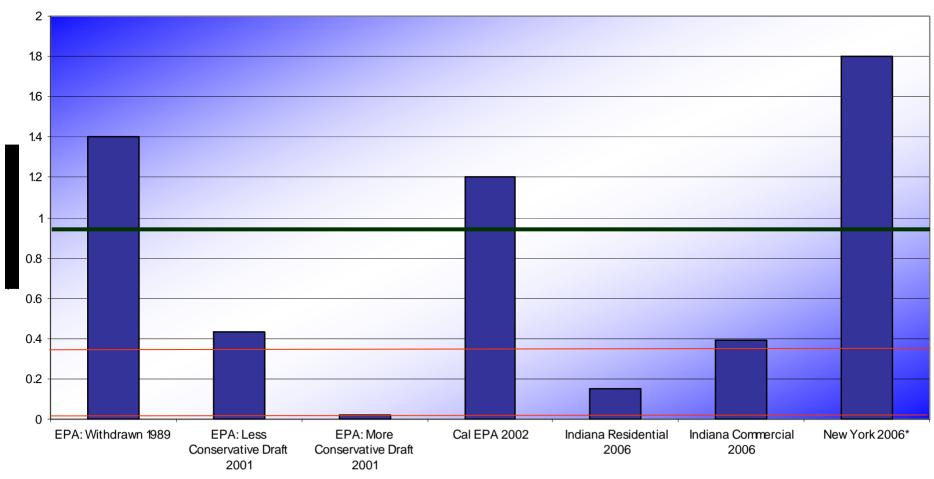
Possible Tier 3 Sources for TCE

- Possible Tier 3 "Other values" for TCE
 - ATSDR
 - Does not provide slope factors (MRL)
 - New York
 - Does not provide slope factor; only air criteria guidance (TBC; slope factors were derived in document)
 - Does not use previously established methodology
 - Not informed by the NAS review
 - Indiana
 - Relies on the 2001 Draft derives one value from the range of values in the 2001 Draft
 - California
 - Meets all the criteria set forth in OSWER Directive and ECOS PV Paper and provides slope factor



How Values Compare

TCE Concentrations in Air at 1-06 Risk



Red lines: Detection limits scan and SIM mode Green line: Mean outdoor air, EPA BASE study

*Uses most potent value for liver.



Appropriate Toxicity Value

- California EPA's TCE toxicity value is the appropriate value to use in evaluation of indoor air risk assessment
- Risks should be managed at level that will remain in an anticipated acceptable risk range when a new IRIS value is available (2010?)
 - Avoids re-evaluating sites subsequently
 - Reduces conflict for RPMs
 - Moves restoration program forward to meet goals
 - Provides for national consistency
- Conceptual support for this approach within EPA and the DoD



Risk Management Options

- Develop Presumptive Remedies for Vapor Intrusion
- Technical Impracticability Waivers
- Cost/Benefit Analyses
- Alternatives to Long Term Cleanup
- Natural Attenuation Default Concentrations
- Groundwater Classification/Re-Classification
- MCLs as Relevant and Appropriate Requirements
- Alternative Points of Compliance
- Aggressive and Innovative Technologies